SECTION XVIII.

POSTS, TELEGRAPHS, AND TELEPHONES.

§ 1. Posts.

1. The Commonwealth Postal Department.—Under the provisions of section 51 of the Commonwealth Constitution Act the Commonwealth Parliament was empowered to make laws with respect to the control of the postal, telegraphic, and telephonic services in Australia, and by proclamation, made under section 69 of the same Act, the six separate State Post and Telegraph Departments were amalgamated and taken over by the Federal Executive on the 1st March, 1901. On the 1st December following, the Commonwealth Post and Telegraph Act 1901 came into operation, and the provisions of the various State Acts referring to the postal and telegraphic services thereby ceased to apply; it was, however, specially provided by the Act of 1901 that, until such provisions should be revoked by the Governor-General, all regulations in force, and all rates and charges levied under any State Act, should continue in force and be applied in the same manner as if such State Act were not affected by the Commonwealth Act. The administration of the Act of 1901 was placed in the hands of a Postmaster-General, a responsible Minister with Cabinet rank, and of a Secretary having chief control of the Department throughout the Commonwealth under the Postmaster-General, whilst a principal officer in each State was provided for under the style of Deputy Postmaster-General. The rates and charges levied in each State for the transmission of letters, telegrams, and postal articles at the date of Federation remained in force until the Post and Telegraph Rates Act came into operation on the 1st November, This Act secured uniformity throughout the Commonwealth in the rates charged 1902. for the conveyance of newspapers by post, and for the transmission of telegrams, but did not alter the charges made in the individual States for the transmission of letters, cards, parcels, and packets. Uniform postage rates now exist in all the States under the Postal Rates Act of 1910, which came into operation by proclamation on the 1st May, 1911. (See paragraph 6 hereof.)

In previous issues of the Year Book will be found a brief description of the postal services in the earlier period of Australian history. (See Year Book No. 5, page 754.)

2. Development of Postal Services.—In 1841 the number of post offices open in Australia was 102, situated mainly in New South Wales and Tasmania. At the end of ten years 101 post offices were open in New South Wales, 44 in Victoria, 72 in South Australia, and 51 in Tasmania. From the year 1851 onwards a remarkable increase in the number of post offices in Australia took place, until, in 1891, the number open on the mainland and Tasmania totalled 4463, of which 1384 were situated in New South Wales, 1729 in Victoria, 307 in Queensland, 629 in South Australia, 86 in Western Australia, and 328 in Tasmania.

On the 31st December, 1912, the postal business had increased to such an extent that 5772 post offices were open for business, of which number 2000 were situated in New South Wales, 1730 in Victoria, 593 in Queensland, 668 in South Australia, 390 in Western Australia, and 391 in Tasmania.

3. State, Interstate and Oversea Postages for whole Commonwealth.—In the following table the matter dealt with is divided into (i.) matter posted in the Commonwealth for delivery within the Commonwealth, (ii.) matter received from places outside the Commonwealth, (iii.) matter despatched to places outside the Commonwealth, and (iv.) total postal matter dealt with by the Commonwealth Postal Department in 1901 and from 1908 to 1912, but excluding Interstate Excess.

STATE, INTERSTATE, AND OVERSEA POSTAGES FOR WHOLE COMMONWEALTH, 1901 and 1908-12.

	1			· · · · · · · · · · · · · · · · · · ·
Year.	Letters and Postcards.	Newspapers.	Packets.	Parcels.
			·	1

POSTED FOR DELIVERY WITHIN THE COMMONWEALTH (,000 OMITTED).

		1		1 1		
1901			210,205	92,383	36,395	1,253
1908			329,013	96,359	68,569	2,508
1909	•••		347,594	107,516	76,348	2,741
1910			363,893	118,674	76,991	2,956
1911			416,353	122,020	70,975	3,205
1912			431,996	122,373	60,439	3,582

OVERSEA RECEIVED (,000 OMITTED).

1901	•••		5,682	7,283	2,876	81
1908	•••		13,309*	8,141	4,429	107
1909			14,092	9,145	3,620	106
1910		[15,729	10,042	3,852	119
1911	•••	[19,445	11,691	4,568	142
		1		<u> </u>		
1912	•••	[24,266	18,8	40	196

OVERSEA DESPATCHED (,000 OMITTED).

1901			4,945	3,055	1,319	35
1908 1905	····		10,624 11,279	5,400 5,712	$2,191 \\ 2,406$	68 70
1910			13,039	6,003	3,076	79
$1911 \\ 1912$	··· .		17,265 24,146	7,926 9,364	3,120 3,357	83 89
1912			24,140	3,304	0,007	09

TOTAL POSTAL MATTER DEALT WITH BY THE COMMONWEALTH POSTAL DEPARTMENT 1901 AND 1908-12, BUT EXCLUDING INTERSTATE EXCESS (,000 OMITTED).

1001		1	220.853	102,727	40.161	1,369
1901	•••	•••	_440,000		40,101	
1908			356,176	110,269	76,041	2,680
1909			372,496	119,931	81,909	2,898
1910			392,851	132,415	83,599	3,155
1911			453,885	139,603	79,017	3,419
1912			479,673	138,170	70,609	3,864

* The increase is partly due to the fact that in New South Wales the method of counting was different in previous years.

4. State, Interstate and Oversea Postages for each State.—The following table shews separately for each State the postage matter dealt with in 1912 under the same classification adopted in the preceding paragraph :—

STATE, INTERSTATE, AND OVERSEA POSTAGE FOR EACH STATE, 1912.

State. Letters and Postcards. Newspapers. Packets. Parcels	•
--	---

POSTED FOR DELIVERY WITHIN COMMONWEALTH (,000 OMITTED).

New South Wales	155,024	54,505	26,657	1,828
Victoria	143,794	24,829	15,663	605
Queensland	49,088	18,941	8,683	689
South Australia	35,275	7,848	2,941	221
Western Australia	26,981	7,141	4,692	177
Tasmania	21,833	9,108	1,804	62
Commonwealth	431,995	122,372	60,440	3,582

OVERSEA	RECEIVED	(,000	OMITTED).
---------	----------	-------	---------	----

New South Wales	10,243	3,580	1,500	65
Victoria	8,696	*6,794	· · †	47
Queensland	1,897	2,205	715	43
South Australia	1,035	926	449	15
Western Australia	1,705	882	458	20
Tasmania	691	876	4 55	6
Commonwealth	24,267	15,263	3,577	196

OVERSEA DESPATCHED (,000 OMITTED).

New South Wales Victoria Queensland South Australia Western Australia Tasmania	10,1456,6922,0881,4382,4081,375	5,011 3,154 467 229 312 190	$1,529 \\ 1,401 \\ 161 \\ 146 \\ 78 \\ 47$	42 21 10 6 8 2
Commonwealth	24,146	9,363	3,357	89

* Including packets. † Included with newspapers.

5. Postal Facilities.—The subjoined statement shews the number of post and receiving offices, the area in square miles and the number of inhabitants to each post office (including receiving offices) in each State and in the Commonwealth at the end of the year 1912. It will be observed that the most sparsely populated States have the greatest number of offices in comparison with their population, but in order to judge the relative extension of postal facilities the area of country to each office must also be taken into account. The returns given for South Australia in this and all succeeding tables include those for the Northern Territory. Similarly, the returns for the Federal Territory are included in those for New South Wales.

State. N.S.W. Vic. Q'land. S.A. W.A. Tas. C'wlth. Number of post and receiving offices... 2,559 2,574 1,363 763 520 446 8.225 Number of square miles of territory to each post office in State ... 12134 4921,184 1,876 59 362 707 540 481 573 Number of inhabitants to each office... 603 436 584583 1,58297 4832 161 Number of inhabitants per 100 sq. miles 742

SQUARE MILES OF TERRITORY AND NUMBER OF INHABITANTS TO EACH POST AND RECEIVING OFFICE, 1912.

* Including Federal Territory.

+ Including Northern Territory.

6. Rates of Postage.—Prior to the operation of the Postal Rates Act of 1910, the charges made for the postage of newspapers and parcels, and of interstate and foreign letters, were the same in all the States of the Commonwealth. The rates for the transmission of inland letters, however, were not uniform, the Post and Telegraph Act 1901 having specially provided that the rates and charges levied in any State should continue in force. The last-mentioned regulation, however, was repealed by the Postal Rates Act of 1910, which came into force by proclamation on 1st May, 1911.

The following rates on letters, newspapers, and certain other postal articles posted in the Commonwealth for delivery therein came into force on the 1st May, 1911, the date of proclamation of the operation of the Postal Rates Act of 1910 :---

POSTAL RATES OF CERTAIN ARTICLES POSTED IN THE COMMONWEALTH FOR DELIVERY THEREIN ON AND AFTER 1st MAY, 1911.

P	ostal Artic	Rates of Postage.			
LETTERS					1d. per $\frac{1}{2}$ ounce.
					(Single, 1d. each.
LETTER-CARDS	•••	•••	•••	•••	Reply, 1d. each half.
Post Cards				•	Single, 1d. each.
	•••	•••	•••		Reply; 1d. each half.
PRINTED PAPERS				••••	$\frac{1}{2}$ d. per 2 ounces or part of 2 ounces
BOOKS PRINTED 0			ALIA		$\frac{1}{2}$ d. per 4 ounces or part of 4 ounces.
BOOKS PRINTED D			•••	• • • • • •	d. per 8 ounces or part of 8 ounces
MAGAZINES.—Tha				.	
(a) magazines, re					
publications					
tralia in nu		interv	als not e	xceed-	
ing three m					¹ / ₂ d. per 8 ounces or part of 8 ounces.
(b) magazines, re					
publications	s (includir	ig news	papers) p	rinted	
and publish					
at intervals					$\frac{1}{2}$ d. per 4 ounces or part of 4 ounces.
HANSARD That					
Debates printed a				hority	11 10
of the Commonw					$\frac{1}{2}$ d. per 12 ounces or part of 12 ounces.
COMMERCIAL PAR				PLES,	13
AND MERCHAND					1d. per 2 ounces or part of 2 ounces.
NEWSPAPERS (with					
contained in each					
registered newspa					
vendors, or return to the publishing		agent	or newsv	endor	1d non 90 ourses on the semicort
to the publishing	omce	•••	•••		1d. per 20 ounces on the aggregate weight of newspapers so posted by any one person at any one time.
ALL OTHER NEWS	PAPERS				For each newspaper, ¹ / ₂ d. per 10 ounces or part of 10 ounces.

Whilst the bookkeeping sections of the Constitution Act (see Section XIX., \$ 1, hereinafter) were in force, each State had necessarily to use its own postage stamps, and stamps sold in one State were only allowed to be used on letters posted in that State. The necessity for this arrangement disappeared with the change in the keeping of the Commonwealth accounts, and since the 14th October, 1910, stamps of any State can be affixed to letters, irrespective of the State in which they are posted. Stamps with a uniform design containing characteristic features of Australia are now used throughout the Commonwealth.

(i.) Letters. Under the Postal Rates Act of 1910, the charge (1d. for every $\frac{1}{2}$ -oz.) for letters posted for delivery within the Commonwealth is now uniform throughout all States. Previous to the 1st May, 1911, various local and interstate rates were in operation within the States. The postage to the United Kingdom was reduced in January, 1891, from sixpence per half-ounce via the Red Sea, and fourpence via the Cape of Good Hope, to the uniform rate of twopence halfpenny. In 1891 the States were represented at the Congress of the Universal Postal Union held in Vienna, and on the 4th July a convention was signed on their behalf, by which they joined the Union from the 1st October of that year. On that date the rate of postage to all British possessions and to foreign countries included in the Union was reduced to twopence halfpenny. The present charge for postage of interstate letters and of letters to the United Kingdom and to British possessions is now uniformly one penny per half-ounce throughout the Commonwealth; the rate on letters to foreign countries (with the exception of New Hebrides, Banks and Torres Islands, where the rate is a penny per half-ounce) is two-pence halfpenny for each half-ounce.

(ii.) Newspapers. The different rates charged for the carriage of newspapers in the various States, prior to Federation, continued after the control of the Postal Departments had been taken over by the Commonwealth, until the 1st November, 1902, when a uniform rate was imposed by the Post and Telegraph Rates Act 1902. At present the rates on all newspapers posted for delivery in the Commonwealth (without condition as to the number contained in each addressed wrapper posted) by registered newspaper proprietors, or by newsvendors, or returned by newsvendor or agent to the publishing office, is one penny per twenty ounces on the aggregate weight. On all other registered newspapers posted within the Commonwealth for delivery therein the charge is a halfpenny per ten ounces for each newspaper. At the end of the year 1911 there were in all 1784 publications registered in the Commonwealth under section 29 of the Post and Teleg: aph Act 1901 for transmission by post as newspapers. The charge on postage of registered newspapers for transmission to the United Kingdom is one penny for each newspaper not exceeding eight ounces in weight by the ordinary route, and one penny for each newspaper not exceeding sixteen ounces in weight by the All-Sea route. To other parts of the world the rate is one penny up to four ounces, and a halfpenny for every additional two ounces. Newspapers which are not registered are charged at the same rates as other printed papers.

(iii.) Parcels. Parcels may not exceed 11 lbs. in weight, 3 ft. 6 in. in length, or 6 ft. in length and girth combined. The rate for the inland postage of parcels is sixpence up to 1 lb., and then threepence for every additional pound. For interstate transmission the rate is eightpence up to 1 lb., and then sixpence per lb., and for transmission to the United Kingdom the rate is one shilling up to 1 lb., and sixpence for every additional pound.

(iv.) *Packets.* The regulations for the conveyance of packets vary in the several States. The ordinary rate is one peuny for each two ounces. Packets must not as a rule exceed 2 ft. in length, 1 ft. in breadth or depth; or, if in a roll, 2 ft. 6 in. in length. Special rates are allowed for the conveyance of commercial papers, patterns, samples, etc.

7. Registered Letters.—Under section 38 of the Post and Telegraph Act 1901 provision is made for the registration of any letter, packet, or newspaper upon payment of the prescribed fee, and any person who sends a registered article by post may obtain an acknowledgment of its due receipt by the person to whom it is addressed by paying the prescribed fee (see hereunder) in advance at the time of registration in addition to the registration fee.

(i.) Registration Fees. The fee payable upon registration of an article is threepence, and the fee payable in order to obtain an acknowledgment of the delivery of the registered article is twopence halfpenny in addition. Registered letters must, as a rule, be handed in at least half-an-hour before the closing of the mails.

(ii.) Number of Registered Articles Posted. The subjoined table shews the number of registered articles posted in each State during the year 1912, classified according to the places to which they were despatched for delivery :—

State.	Posted in each State for Delivery with in that State	State for Delivery in	Posted in each State for Delivery in Places outside the C'wealth.	Total.
New South Wales	1,166	140	110	1,416
Victoria	875	120	88	1,083
Queensland	473	55	39	567
South Australia	201	37	26	264
Western Australia	389	32	38	459
Tasmania	185	28	7	220
Commonwealth	3,289	412	308	4,009

NUMBER OF REGISTERED ARTICLES POSTED DURING 1912.

(,000 OMITTED.)

8. Ocean Mail Services.—Regular steamship communication between Australia and Europe was established in 1852 by a service run by the Peninsular and Oriental Company between Singapore and Sydney, via King George's Sound, Adelaide, and Melbourne. This service was inaugurated in September, 1852, by the arrival at Melbourne of the "Chusan," and was continued until 1854, when it was stopped in consequence of the Crimean War; in 1856 a line of steamers was again started, and the service was carried on by the Peninsular and Oriental Company, in conjunction with the Royal Mail Company, for some years.

(i.) Mail Route via San Francisco. The service via the Red Sea did not at that time give much satisfaction to the public, and was looked upon with a certain amount of disfavour in New South Wales and New Zealand. The effect was to stimulate the colonists to agitate for an improved service, and proposals were made for the establishment of a line of mail packets from Sydney to Panama via Wellington, by rail across the isthmus, and thence to Great Britain. The result was that in 1866 the line was started, and continued in operation until the end of 1868, when it was terminated through the failure of the company by which it had been carried out. The completion of the railway across the American continent in 1869, with its western terminus at San Francisco, opened up a new and agreeable route, and in that year a monthly service was inaugurated by the Union Steamship Company, in conjunction with the Pacific Steamship Company, from Sydney to San Francisco via Auckland. This service was subsidised to the extent of £37,000 per annum, of which New South Wales paid £25,750 and New Zealand £11,250, and was continued until November, 1890, when a new contract was entered into and the amount of the subsidy largely reduced, the amount of the contribution being based upon the weight of mail matter carried. Various extensions of

the contract were made, but the last agreement made between the New Zealand Government and the Oceanic Steamship Company of San Francisco expired on the 10th November, 1906, and has not since been renewed. From that date mails were carried at Postal Union rates until the 12th April, 1907, when the service was discontinued. At present mails to and from Europe via San Francisco are carried by the Union Steamship Company, which receives a subsidy from the New Zealand Government, and by the Oceanic Company. Each of these companies carries Australian mails at poundage rates, with a four-weekly service.

(ii.) Route via Suez Canal. The establishment of a mail route via America had the effect of stimulating the steamship owners who were engaged in the service via Suez, and from that time there was a marked improvement in the steamers, as well as in the punctuality and speed with which the mails were delivered. The Peninsular and Oriental Company, and, at a little later date, the Orient-Pacific Company, have carried mails to and from Australia almost since the inception of ocean steam services. Postal matter was carried by contract until 1905, when the contract between the Peninsular and Oriental Company and the Commonwealth Government ceased, although that between the company and the Imperial Post Office is still in force. Mails are still carried from Australia by the Peninsular and Oriental Company, but are carried at Postal Union rates and not under contract with the Commonwealth. On the 25th April, 1905, the Orient-Pacific Company concluded a new contract with the Commonwealth Government for a fortnightly service between England and Australia. The subsidy was at the rate of £124,880 per annum. This contract has now been replaced by the new mail contract referred to in the next sub-section hereof. Fremantle has, since the year 1900, been the first and last port of call for the mail steamers to Europe, in lieu of Albany, the original port of call. The Peninsular and Oriental and Orient-Pacific Companies' steamers sail alternately every week both from London and Australia, conveying the outward and homeward mails.

(a) The New Mail Contract. On the 1st January, 1906, tenders were invited by the Commonwealth Postmaster-General for a fortnightly mail service between Adelaide and Brindisi, to alternate with a similar service to be provided by the Imperial Government, and a contract was entered into with Sir James Laing and Company Limited, providing for a service at an annual subsidy of £125,000. This contract, however, fell through, and new tenders were accordingly called for. On the 15th November, 1907, an agreement was entered into with the Orient Steam Navigation Company Limited providing for a fortnightly service for a period of ten years, commencing in February, 1910. The mail service is to be carried out by existing vessels belonging to the company and by five new mail ships, which have been specially built, and which are each over 12,000 tons. gross registered tonnage and of not less than seventeen knots speed. Two more new vessels were to be added within eighteen months and six years respectively from. February, 1910, and under this provision the Orama entered into running during November, 1911. The vessels are to call at Fremantle, Adelaide, Melbourne, Sydney, and Brisbane, and at least six of them at Hobart during the months of February to May inclusive. The voyage from Taranto to Adelaide is to be completed within twenty. six days fourteen hours, and from Adelaide to Taranto within twenty-seven days two hours, but the latter period may be exceeded by thirty-six hours during the prevalence of the south-west monsoon. The amount of the subsidy is fixed at £170,000 per annum; but, if the earnings of the company be decreased, or the expenses increased, by reason of any Commonwealth shipping legislation passed subsequently to the date of the agreement, to the extent of not less than £5000 a year, the contractors have the right to terminate the agreement unless the subsidy is increased. Insulated space of not less than 2000 tons of forty cubic feet is to be provided in each of the new vessels, and the freights are not to exceed one halfpenny per lb. for butter and sixty shillings per ton for fruit. White labour only is to be employed, and no discrimination is to be made between unionists and non-unionists. If before or during the sixth year of the period of the contract an accelerated service is provided by any competing line of mail ships, the:

contractors must, if so required by the Postmaster-General, provide a service equal to the competing service, at an increased subsidy, to be determined by agreement or arbitration. The Commonwealth flag must be flown on the mail ships, which the Commonwealth has the right to purchase at a valuation at any time. Within six months of the Postmaster-General establishing a permanent wireless telegraphy station at Rottnest Island, or at any point on the coast between Fremantle and Brisbane, the company must fit the mail ships with wireless telegraphy installations. The new service was inaugurated on the 11th February, 1910.

(b) French and German Subsidised Mail Services. Vessels belonging to the Messageries Maritimes and the Norddeutscher Lloyd, which are under contract respectively with the French and German Governments to convey mails monthly between Marseilles and New Caledonia and between Bremen and Sydney, via Genoa, also carry mails for the Commonwealth Government from Australia to Europe at Postal Union rates. The Messageries Maritimes service commenced in November, 1882; 'the amount of the annual subsidy granted by the French Government is £120,000. The first contract for the establishment and maintenance of a mail steamship line between Germany and Australia was made between the Imperial German Government and the Norddeutscher Lloyd in 1885, and the service was inaugurated in July, 1886. with the steamer Salier.

(iii.) Route via Vancouver and Canadian Pacific Railway. During the year 1893 a direct monthly service was started between Sydney and Vancouver, in British Columbia, via Wellington, in New Zealand, and thence to Liverpool via the Canadian-Pacific Railway, the New South Wales Government paying an annual subsidy of £10,000 for the maintenance of this service for a period of three years. In 1896 the agreement was renewed for a further period of three years, and in 1899, was again renewed for four years, subject to the same terms and conditions, except that the route was via Brisbane instead of Wellington. The contract was further extended, at an increased subsidy, from time to time until the 31st July, 1911, at a subsidy of £26,626 per annum. This subsidised service has now been discontinued. Mails for Canada are forwarded via New Zealand through Sydney at poundage rates.

(iv.) Other Ocean Mail Services. In addition to the mails via the Suez Canal, a number of other services, both regular and irregular, are maintained between the Commonwealth and various parts of the world, and also between the principal ports in the various States and a number of small ports in the less settled parts of the Commonwealth which are inaccessible by rail. The following statement gives a summary, in so far as returns are available, of all mail services maintained between the Commonwealth and other countries and between ports in the Commonwealth. The amounts of subsidies specified are the amounts payable per annum unless otherwise stated.

Description of Service.	Frequency of Service.	Ports between which Service is maintained.	Particulars regarding Subsidies.				
1. To and from Europe, via Suez- (a) Peninsular and Oriental*	 Fortnightly	Adelaide, Fremantle and London, via Brin-	Subsidised by Imperial Govt. Mails from Aust.				
(b) Orient-Pacific*	 ••	disi and Marseilles Adelaide, Fremantle & London, via Taranto	at Postal Union rates. Subsidised. Date of agree ment, 15th Nov., 1907. Term, from Feb., 1910 Amt. of subsidy £170.000				
(c) Messageries Maritimes	 Every four weeks	New Caledonia and Mar- scilles, <i>via</i> Fremantle and Adelaide	Subsidised by French				
(d) Norddeutscher Lloyd	 13 voyages yearly.	Fremantle, Adelaide & Bremen, via Genoa	Subsidised by German Govt. Mails from Aust. at Postal Union rates.				

SUMMARY OF MAIL SERVICES, COMMONWEALTH OF AUSTRALIA, 30th JUNE, 1913.

* Mails carried also to India via Colombo.

SUMMARY OF MAIL SERVICES .--- (Continued.)

Description of Service.	Frequency of Service.	Ports between which Service is maintained.	Particulars regarding Subsidies.
2. To and from Europe, via Van- convert-			
Union Steamship Co	Every four weeks	B.C., via Auckland, Fiji, Honolulu, and	Poundage rates.
 To and from Europe, via San Francisco (a) Union Steamship Company (b) Union Steamship Company (c) Union Steamship Company (c)		once every eight weeks to Fanning Island Sydney, Wellington and San Francisco	Subsidised by New Zea land Govt. Mails from
(b) Oceanic Steamship Co		Sydney, Apia, Hono- lulu, and San Francisco	Aust. at Poundage rates Poundage rates.
 To and from New Zealand— (a) Conjointly by Union S.S. Co. and Huddart, Parker Ltd. 	Weekly	Sydney, Melbourne, Hobart, Bluff, Dun- edin, Christchurch and	Poundage rates.
(b) Conjointly by Shaw, Savill and Albion Co. & N.Z. Shipping Co.	Fortnightly	Wellington Hobart, Bluff, Dunedin, and Wellington	
(c) Conjointly by Union S.S. Co. and Huddart, Parker Ltd.	Bi-weekly	Sydney and Wellington, Sydney and Auckland	17 94
(d) Other Steamers	Irregularly, when	Auckland, and Lyttel-	•• ••
5. To and from ports in N.S. Wales— (i.) NORTHERN PORTS—	convenient	ton	
(a) North Coast S.N. Co.	Weekly	Sydney, Manning River, Macleay, Nambucca, Bellinger Rivers.	., .,
	Twice weekly	Coffs Harbour, Clarence River, Byron Bay, and Richmond River	
 (b) Cain's Co-Operative S.S. Co (ii.) SOUTH COAST PORTS— Illawarra and S. Coast S.N. Co 	Six times a month Twice	Sydney& Port Macquarie Sydney, Eden, Bega and	
	weekly	Tathra	,, ,,
 To and from Northern Ports of Qid.— (a) Australian United Steam Navigation Co. Ltd. 	Weekly	Brisbane, Gladstone, Townsville, Cairns, Cardwell, Mourilyan, Geraldton, Pt. Douglas and Cooktown	Subsidised by agreement dated 29th Nov., 1905 for five years; extended to 29th November, 1914 Amount of subsidy, £18,450.
(b) Do. do. do	Once every three weeks	Brisbane, Normanton & Burketown, via Towns- ville, Cooktown, and Thursday Island	Subsidised by agreemen dated 16th Jan., 1906, for five years, extended for four years to Jan., 1915 Amount of subsidy, £6000 Subsidies under 6 (a) and
(c) Other steamers	Irregularly, when convenient	Various	(b) paid by Queensland. Poundage rates
7. To and from Ports in S. Australia— (a) Gulf Steamship Co (b) (c) (c)	Weekly Twice a wk.	Pt. Adelaide & Kingscote ,, Edithburgh ,, Stansbury	Subsidised to 31st Decem- ber, 1913. Amount of subsidy, (a) £595; (b)
(d) ,, ,, (e) Adelaide Steamship Co	Weekly	Pt. Vincent Pt. Lincoln	/ £299 ; (c) £299 ; (d) £149 Subsidised for three years
	Asrequired	Port Pirie & Hummocks Hill	from 1st January, 1911. Amount of subsidy, £1730 Subsidised without agree ment. Amount of sub- sidy, £36. Subsidies under 7 (i.) (a), (b), (c). (d), (e), (f), paid by South Australia.
8. Western Australia— (i) INTERSTATE—			
(a) By P. & O. and Orient Lines	Weekly	Fremantle and Adelaide	P. and O. at Postal Union rates. Orient line sub- sidised. See above 1 (a
(b) Adelaide Steamship, the Aus- tralian United S. Navigation, Huddart Parker, Howard Smith, Melb. S.S. Co., and McIlwraith McEacharn lines	weekly	Fremantle, Albany, and Adelaide	and (b). Poundage rates.

† Carries also mails to Canada and the United States.

4

۰

.

SUMMARY OF MAIL SERVICES.-(Continued.)

Desci	iption of Ser	vice.	Frequency of Service.	Ports between which Service is maintained.	Particulars regarding Subsidies.
(c) Mess deut	ustralia—con ageries Marit scher Lloyd	, and the	Every four weeks	Fremantle and Adelaide	Postal Union rates by first two, and poundage rates
Ger	man and Aus te Star line	n. lines 	Monthly	Albany and Adelaide	by last line. Poundage rates.
(ii.) To & FI (a) Stat	om Portson Steamship	N.W.COAS Service	c • ••	Fremantle and Derby	Subsidized by agreement dated 28th February, 1913, for three years. Amount
(b) (c) Wes (d) Aus:	" t Aust & Oce	"	Once each sixty days Fortnightly Irregularly	Fremantle & Darwin Fremantle and Broome Fremantle, Derby, and	of subsidy, £5500. Sub- sidy paid by Western Australia. Poundage rates.
	a. United S. Adelaide S. (DFROM PORTS		Cance se s n	Wyndham	
(III.) TO ANI (a) Stat	e Steamship	Service	Weekly	Albany and Esperance	Subsidised by agreement dated 26th August, 1912
(b) (c)	 	••••••••••••••••••••••••••••••••••••••	Quarterly	Albany & Israelite Bay Albany and Eucla	for three years. Amount of subsidy, £3250.
9. Tasmania (a) Uni Par	_ on S.S. Co. a ker Proprieta	nd Huddar ary	a week	Melb'rne & Launceston	Subsidised by agreement dated 1st October, 1912
(b) Do.	do.	do	Twice a wk.	,, Burnie	for two years. Amount of subsidy, £13,000.
(e) Do.	do.	do	Weekly	Sydney, Hobart, and Wellington	Poundage rates.
	on Steamshi		Fortnightly	ton, and Devonport	
(e) New abo	ve New Zeala	l services, se ind, 3 (a) & (l	e Twice a wk.	Sydney, Melb'ne, Hobart, Bluff, Dunedin, Christ- church, Wellington and Auckland	
	nd from port	s in Wester	n Weekly	Hobart and Strahan	
(g) Elle (h) Hu	rker and Co	nd Peninsul	a Twice a wk.	Melbourne, Burnie, etc. Hobart and Tasman Peninsula Ports	Subsidised by agreemen dated 1st January, 1915 for three years. Amoun of subsidy £255 pe
(i) Hol	yman and So	ns Ltd.		Hobart & Maria Island	annum. Subsidised by agreemen dated 1st January, 191 for three years. Amour
(j)	93 + +		Thrice weekly	Launceston and Fur- neaux group of Islands	of subsidy £25 per annur Subsidised by agreemen
	phenson & G			Launceston and King Island	Tasmanian Governmen and £250 by Common wealth Government.
	rom Northern			(To and from Adelaide, Melb'rne, and Sydney,	Poundage rates.
th	e China Navi rns, Philpan	igation Co.'	d Irregularly Monthly	ports, extending to	Postal Union rates.
	al Dutch Pa		Every two months	China and Japan Melbourne to Darwin via North Queensland	Poundage rates
(d) Joi	ly and Co.			ports en route to Java Darwin and Boroloola calling half-yearly a) Subsidised by agreement till 30th June, 191
(8),	• ••		Every eight weeks	Roper River Darwin and Wyndham	Amount of subsidy, (c £1540; (e) £150 per voyage
	te Steamshij estern Austra		of Every two months	Fremantle and Darwin	Subsidised by Western Australian Governmen

.

670

SUMMARY OF MAIL SERVICES.-(Continued.)

Description of Service.	Frequency of Service.	Ports between which Service is maintained.	Particulars regarding Subsidies.
	1		
11. To Eastern Ports— (a) Burns, Philp & Co	Monthly	Sydney, Sourabaya, Samarang, Batavia, and Singapore	Subsidised by N.S.W.Govt Mails at poundage rates
(b) China Navigation, Eastern & Ausn., and Burns, Philp Co.'s	times a	Sydney, to Hong Kong, Manila. etc., via North	Poundage rates.
(c) Norddeutscher Lloyd	month Monthly	Queensland ports Via Germ'n New Guinea, Bismarck Archipelago, and Hongkong	Postal Union rates.
(d) Nippon Yusen Kaisha		Sydney to Manila, China, and Japan, via	** **
(e) Royal Dutch Packet S. N. Co.	Monthly	N. Queensland ports Melbourne to Java, via Sydney and Queens- land ports	Poundage rates.
(f) Various other steamers	About monthly	Sydney or Newcastle and ports in Borneo, Java, Sumatra, and Malay Poningula	r 19
(g) W.A.S.N. Co. & Ocean S.S. Co.	Fortnightly	W.A. Ports, Java, and Singapore	•• ••
12. South Africa— White Star, Lund's, and other Companies	Irregularly	Various	·· ·· ·
13. North America— (a) Weir line		Sydney, San Francisco, and Vancouver	Poundage rates.
(b) Various steamers	••	Sydney or Newcastle to San Francisco	** **
(c) Various steamers	••	Sydney to Guaymas (Mexico)	11 1 3
(d) Union S.S. Co	13 voyages yearly	Syd., Wellington, Tahiti and San Francisco	,, יי
(e) ,, ,,	Every four weeks	Sydney, Auckland, Fiji and Vancouver	** **
4. South America— Various steamers	About weekly	Sydney or Newcastle via N. Zealand to ports in Chile, Brazil, Peru, Uruguay, and Argen-	Poundage rates.
5. Pacific Islands— (a) Burns, Philp and Co	Monthly	tine Sydney to Lord Howe & Norfolk Islands, N. Hebrides	
(b) "	Every two months	Sydney to Gilbert and Marshall Islands	Subsidised by Common wealth at £19,850 per annum.
(c) ,, ,, (d) ,, ,,	Every six weeks	Papua Solomon Islands	
(d) ,, ,, ,, (e) Royal Dutch Packet S. N. Co.	Monthly	Melbourne to Papua <i>via</i> Sydney and Queens-	Poundage rates.
(f) German S.S. Co	Every 4 months	land ports	Subsidised byGerman Gov
6. Noumea— (a) Messageries Maritimes	Fortnightly	Sydney and Noumea and to Vila (New Hebrides) once a month	Postal Union rates.
(b) Other steamers	About fortnightly	Sydney and Noumea	Poundage rates.
7. Fiji— (a) Union S.S. Co (b) , ,	Monthly 	Sydney and Suva Sydney, Auckland;Suva, Tonga, and Samoa	17 11 17 17
8. Fiji and Noumea— Burns, Philp and Co		Sydney and Suva	,, ,,
9. Ocean and Pleasant Islands— Various steamships		Sydney, Ocean and Pleasant Islands	33 1 7

.

.

9. Amount of Mail Subsidies Paid.—The following table shews the amounts of subsidies for ocean and coastal mail services as existing on 31st December, 1913, which are paid by the Commonwealth Postal Department.

Service		 	Orient Pacific.	Queensl'd Ports.	South Australian Ports.	Western Australian Ports.	Tasmanian Ports.
Annual Subsidy	,	 	£ 170,000	£ 24,450	£ 5,512	£ 8,750	£ 14,125

During the year 1912 the amount paid by the Commonwealth for conveyance of mails at poundage rates by non-contract vessels was £28,906; by road services, £353,714; and by railway services, £331,691.

10. Average and Fastest Time of Mails to and from London.—Great progress has been made in regard to the means of postal communication with the United Kingdom and the continents of Europe and America. In 1857 there was an unsatisfactory ocean mail service, which nominally brought monthly mails, with news nearly sixty days old; at the present time, though but fifty years have elapsed, there are four lines of modern ocean steamships, which bring the mails in about twenty-nine days to Adelaide, in addition to services by way of New Zealand, via San Francisco and Vancouver. After leaving Fremantle, where the Western Australian mails are landed, the outward mail steamers via the Suez Canal all call at Adelaide, where the remaining mails are landed and conveyed to their ultimate destination by rail. The subjoined table shews the average and the fastest times occupied in the conveyance of mails from London to Adelaide and vice versa during the year 1912 :—

AVERAGE AND FASTEST TIME OCCUPIED IN CONVEYANCE OF MAILS VIA SUEZ CANAL BETWEEN LONDON AND ADELAIDE, AND VICE VERSA, DURING 1912.

	L	ondon to	Adela	ide.	Adelaide to London.				
Service.	Average Time.		Fastest Time.		Average Time.		Fastest Time.		
Peninsular and Oriental S.N. Co.,	Days.	Hours.	Days.	Hours.	Days.	Hours.	Days.	Hours.	
via Brindisi		6	27	23	29	16	29	7	
Orient Pacific S. N. Co., via Naples	90	10	27	11	30	0	28	$17\frac{1}{2}$	

The journey by rail from Adelaide, where the mails for the eastern States are landed, to Melbourne takes $17\frac{1}{2}$ hours; from Adelaide to Sydney, 42 hours, including a stop of about seven hours at Melbourne; while the through journey from Adelaide to Brisbane takes just over three days. The journey from Melbourne to Hobart occupies about 29 hours, via Launceston, and about 32 hours direct.

The average time occupied in the conveyance of mails from London to Sydney via Vancouver is a little over 37 days, and from Sydney to London by the same route nearly 35. A table shewing the average and fastest times of this service was given in previous issues (see Year Book No. 5, p. 766), but the discontinuance of the contract with the company operating between Australia and Vancouver renders the table no longer desirable. 11. Money Orders and Postal Notes.—The issue of money orders and postal notes in the Commonwealth is regulated by sections 74 to 79 of the Post and Telegraph Act 1901. A money order, which may be issued for payment either within the Commonwealth or abroad, may not be granted for a larger sum than $\pounds 20$, nor a postal note, which is payable only within the Commonwealth, for a larger sum than twenty shillings. Money orders are sent direct from the Commonwealth to the United Kingdom, and to most of the British colonies and possessions; to the German Empire and German colonies; to Italy; and to the United States of America. Money orders, payable in Japan and China, are sent via Hong Kong; orders payable in all other countries are sent through the General Post Office in London, where new orders are issued and forwarded to the addresses of the payees, less threepence for every $\pounds 5$, or part thereof. In order that the full amount of the original order may be forwarded to the payee, this extra commission must be paid by the remitter.

(i.) Value of Orders Issued and Paid and of Notes Sold.—The following table shews the total value of money orders issued and paid, and of postal notes sold in each State and in the Commonwealth during the year 1912, together with the total amount of commission on money orders and poundage on postal notes received by the Postal Department :—

VALUE OF MONEY ORDERS ISSUED AND PAID AND OF POSTAL NOTES SOLD, TOGETHER WITH THE TOTAL AMOUNTS OF COMMISSION AND POUNDAGE RECEIVED IN EACH STATE DURING 1912.

State.		Value of Money Orders Issued.	Value of Money Orders Paid.	Net Money Order Commission Received.	Value of Postal Notes Sold.	Poundage Received on Postal Notes
		£	£	£	2	£
New South Wales		3,259,012	3,190,503	26,654	1,304,166	24,906
Victoria		1,261,829	1,506,660	11,297	990,599	19,337
Queensland		1,037,951	841,776	10,594	338,817	6,613
South Australia		442,506	393,594	4,462	229,148	4,493
Western Australia		1,108,436	692,214	11,131	274,883	4,882
Tasmania	•••	307,332	261,680	2,786	120,893	2,406
Commonwealth		7,417,066	6,886,427	66,924	3,258,506	62,637

(ii.) Rates of Commission on Money Orders. The rates of commission chargeable forsthe issue of money orders are as follows:--

	For sums-										_					
If Payable in—	If Payable in—			out not exceeding £5.	Exceeding £5,	exceeding £7.	70	but not exceeding £10.	ling	exceeding £12.	din	out not exceeding £15.	ю.	but not exceeding £17.	Exceeding £17.	exceeding £20.
The Commonwealth New Zealand and Fiji Papua U. Kingdom & other countries	s. 0 0 0	d. 6 9 9 ddi	s. 0 1 0 Sixp	d. 6 9 9 enc	s. 1 1 1 e for 21 o	d. 0 6 6 r an r fra	s. 1 2 1 y a icti	d. 0 6 mou on t	s. 1 2 2 int her	d. 6 3 up t eof.	s. 1 3 2 io £	d. 6 0 3 2 ar	s. 2 3 3 1d 3	d. 0 6 0 d. f	s. 2 4 3 or e	d. 0 0 ach

RATES OF COMMISSION, MONEY ORDERS, 1913.

Remittances may also be made by telegraph to and from money order offices in the Commonwealth which are also telegraph or telephone offices, and to New Zealand.

The charge for a telegraph money order is the cost of the telegram of advice in addition to the ordinary commission. The remitter must also send a telegram to the payee advising the transmission of the money, which telegram must be produced by the payee when applying for payment.

(iii.) Rates of Poundage on Postal Notes. The values of the notes issued have been to arranged that any sum of shillings and sixpences up to £1 can be remitted by not more than two of these notes. Broken amounts not exceeding fivepence (but not fractions of a penny) may be added by affixing postage stamps. The poundage or commission charged on notes of different denominations is as follows :--

Denomination of Note	6d. to 1s. 6d.	2s. to 4s. 6d.	55.	7s. 6d.	10s. to 20s.
Poundage charged	<u></u> ₽d.	. 1 d.	1 <u>1</u> d.	2d.	3d.

POUNDAGE RATES, POSTAL NOTES, 1913.

12. Number and Value of Money Orders and Postal Notes Issued and Paid.—The following table shews the total number and face value of money orders and postal notes issued and paid in the Commonwealth during 1901 and from 1908 to 1912:—

NUMBER AND VALUE OF MONEY ORDERS AND POSTAL NOTES ISSUED AND PAID, 1901 and 1908-12.

		Money	Orders.		Postal Notes.							
Tear.	Issued.		·Pa	iđ.	Issu	ed.	Paid.					
	Number.	Value.	Number.	Value.	Number.	Value.	Number.	Value.				
	No. (,000).	£ (,000).	No. (,000).	£ (,000).	No. (,000).	£ (,000).	No. (,000).	£ (,000).				
1901	1,318	4,193	1,339	4,081	3,515	1,292	3,522	1,293				
1908	1,437	5,733	1,402	5,725	6,319	2,391	6,322	2,389				
1909	1,460	6,093	1,426	6,041	6.872	2,598	6.867	2.595				
1910	1,500	6,368	1.424	6.259	7,446	2,796	7.446	2,796				
1911	1,583	6,584	1,448	6,455	8.042	3,017	8.042	3.017				
1912		7,417	1,557	6,886	8,533	3,235	8,533	3,235				

13. Classification of Money Orders Issued and Paid.—The following table shews the number and value of money orders issued in each State during the year 1912 and elassified according to the country where payable :—

MONEY ORDERS ISSUED IN EACH STATE, CLASSIFIED ACCORDING TO COUNTRY WHERE PAYABLE, 1912.

		l			
State in which Issued.	In the Com- monwealth. New Zealand. United K'dom. Countr				Total.
		NUMBE	R.		
New South Wales Victoria Queensland South Australia Western Australia Tasmania	619,393 302,030 201,589 86,640 152,378 65,309	13,949 6,693 2,090 1,320 1,450 2,068	128,73967,16145,31328,04048,2667,119	13,779 9,628 7,155 5,257 5,619 1,356	775,860 385,512 256,147 121,257 207,713 75,852
Commonwealth	1,427,339	27,570	324,638	42,794	1,822,341

~						
State in which Issued.	In the Com- monwealth.	In New Zealand.	In the United Kingdom.	In Other Countries.	Total.	
		VALUE	•			
	£	£	£	£	£	
New South Wales	2,945,736	41,133	276,178	48,952	3,311,999	
Victoria	1,366,184	19,902	128,501	27,648	1,542,235	
Queensland	787,452	7,140	103,601	31,974	930,167	
South Australia	373,466	4,280	55,261	17,669	450,676	
Western Australia	745,286	7,199	115,163	52,182	919,830	
Tasmania	227,834	8,137	13,454	2,734	262,159	
Commonwealth	6,455,958	87,791	692,158	181,159	7,417,066	

MONEY ORDERS ISSUED IN EACH STATE, Etc.-(Continued).

The following table shews the number and value of money orders paid in each State during the year 1912, and classified according to the country where issued :—

MONEY O	RDERS	PAID	IN	EACH	STATE,	CLASSIFIED	ACCORDING	T0	THE	COUNTR	Y
					0F 15	SUE, 1912.					

		Where	Issued.		
State in which paid.	In the Com- monwealth.	In New Zealand.	In the United K'dom.	In Other Countries.	Total.
		NUMBE	R.		
New South Wales Victoria Queensland South Australia Western Australia Tasmania	603,675 239,248 222,842 87,007 166,816 76,700	35,394 23,536 2,826 1,640 1,970 5,261	22,951 15,263 8,576 3,970 7,254 2,265	$13,828 \\ 8,276 \\ 3,101 \\ 1,457 \\ 1,242 \\ 2,231$	675,848 286,323 237,345 94,074 177,282 86,457
Commonwealth	1,396,288	70,627	60,279	30,135	1,557,329
		VALUI	5.	<u></u>	<u></u>
New South Wales Victoria Queensland South Australia Western Australia Tasmania	£ 2,880,089 1,081,254 893,545 364,313 842,228 281,463	£ 98,796 58,559 9,495 4,908 5,909 12,857	£ 97,121 58,440 34,255 15,432 26,483 6,157	£ 57,316 29,166 12,622 5,713 4,717 5,590	£ 3,133,322 1,227,419 949,917 390,366 879,337 306,067
Commonwealth	6,342,892	190,524	237,888	115,124	6,886,428

In the above tables money orders payable or issued in foreign countries, which have been sent from or to the Commonwealth through the General Post Office at London, are included in those payable or issued in the United Kingdom.

14. Classification of Postal Notes Paid.—The subjoined table shews the number and value of postal notes paid during the year 1912 in each State and in the Commonwealth, classified according to the State in which they were issued.

Particulars regarding the total number and value of postal notes issued and paid during previous years since the inauguration of the Commonwealth have already been given in paragraph 12 hereof.

NUMBER AND VALUE OF POSTAL NOTES PAID, CLASSIFIED ACCORDING TO STATE OF ISSUE, 1912.

		Postal Notes Issued in—								
State in which Paid.	N.S.W.	Victoria.	Q'land. S. Aust.	W. Aust.	Tas.	C'wealth.				

	1	1	1	· · · · · · · · · · · · · · · · · · ·	1		<u> </u>
New South Wales	2,799,713	118,265	136,686	42,258	24,242	25,207	3,146,371
Victoria		2,170.031	37,115	64,694	43,837	58,021	2,570,175
Queensland	48,934	9,817	698,443	2,222	1,478	874	761,768
South Australia	38,888	25,200	2,130	472,186	13,826	1,444	553,674
Western Australia	7,525	12,756	1,183	5,646	493,414	964	521,488
Tasmania	311,373	344,552	23,927	41,467	8,195	249,945	979,459
)					
Commonwealth	3,402,910	2,680,621	899,484	628,473	584,992	336,455	8,532,935
-						,	

NUMBER.

	£	£	£	£	£	£	£
New South Wales	1,057,439	49,768	52,512	15,818	11,358	8,613	1,195,508
Victoria	83,575	811,607	13,839	25,822	23,475	22,058	980,376
Queensland	21,102	4,152	262,749	941	837	363	290,144
South Australia	19,157	11,052	912	164,871	7,958	593	204,543
Western Australia	3,444	6,111	531	2,635	226,151	360	239,232
Tasmania	95,874	110,906	9,392	15,216	4,063	89,636	325,087
							,
Commonwealth	1 280 591	993,596	339.935	225.303	273.842	121.623	3.234.890
Common wearing	1,200,001	220,000			,011	,020	0,201,000

VALUE.

15. The Value Payable Post. This is a system under which the Postal Department undertakes to deliver registered articles sent by parcel post within the Commonwealth, and to recover from the addressee on delivery a specified sum of money fixed by the sender, and to remit the sum to the sender by money order, for which the usual commission is charged. The object of the system is to meet the requirements of persons who wish to pay at the time of receipt for articles sent to them, and also to meet the requirements of traders and others who do not wish their goods to be delivered except on payment. In addition to the ordinary postage, commission on the value of the articles transmitted at the rate of twopence on sums not exceeding ten shillings, and one penny for each additional five shillings or part thereof, must be prepaid by postage stamps affixed to the articles, distinct from the postage, and marked "commission." The registration fee (threepence) and the proper postage must also be prepaid. If the addressee refuse delivery, the parcel is returned to the sender free of charge. Any article that can be sent by parcel post may be transmitted as a value-payable parcel. Letters may also be sent as value-payable parcels, if prepaid at the letter rate of postage and handed to the parcels clerk in the same manner as in the case of parcels. The subjoined statement gives particulars of the number and value of parcels sent through the Value Payable Post in each State during the years 1908 to 1912. From these figures it will be seen that the business in Queensland is greatly in excess of the combined transactions of all the other States, owing to the fact that the system has been established in that State for some years, but was only extended to the whole Commonwealth with the advent of Federal control of the post office. Western Australia is the only other State to make use of this system to any extent, the business transacted by that State and Queensland amounting to 84 per cent. of the total for the Commonwealth.

VALUE PAYABLE PARCELS POST.—NUMBER POSTED, VALUE COLLECTED, AND REVENUE, 1908 to 1912.

	1	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust,	Tasmania.	C'wealth.				
NUMBER OF PARCELS POSTED.												
			[
		No.	No.	No.	No.	No.	No.	No.				
1908		6,400	856	26,865	125	13,093	62	47,401				
1909		7,585	1,051	31,765	149	19,250	42	59,842				
1910		7,901	894	34,917	214	21,940	110	65,976				
1911]	9,198	1,142	37,803	195	21,391	66	69,795				
1912		10,210	1.072	44,973	395	21,821	41	78,512				

VALUE COLLECTED.

		£	£	£	£	£	£	£
1908		11,755	1,342	36,924	236	21,331	132	71,720
1909		10,926	1,697	39,351	234	30,712	93	83,013
1910		14,736	1,656	43,478	288	34,697	344	95,199
1911		15,314	2,312	52,628	413	35,659	165	106,491
1912	!	13,053	2,160	53,061	827	37,307	92	106,500

REVENUE, INCLUDING POSTAGE, COMMISSION ON VALUE, REGISTRATION AND-MONEY ORDER COMMISSION.

	1		1	{				
		£	£	£	£	£	£	£
1908		985	135	3,713	18	1,869	9	6,729
1909	(937	164	4,112	22	2,603	6	7,844
1910		1,201	162	4,634	19	3,178	18	9,212
1911		1,087 ·	225	5,241	28	2,943	9	9,533
1912		1,147	143	5,418	54	3,027	6	9,795

16. Transactions of the Dead Letter Office.—Under sections 45 to 53 of the Post and Telegraph Act 1901 the Postmaster-General may cause all unclaimed and undelivered postal articles originally posted within the Commonwealth which have been returned from the place to which they were forwarded to be treated as unclaimed

articles and opened. Every unclaimed letter and postal article must be kept for the prescribed period at the office to which it has been transmitted for delivery, and must then be sent to the General Post Office. Letters and packets originally posted elsewhere than in the Commonwealth are returned to the proper authorities in the country in which they were so posted, or, if originally posted in another State, are returned to the General Post Office of that State; but unclaimed or undelivered newspapers may be forthwith sold, destroyed, or used for any public purpose. Opened postal articles not containing anything of value are returned to the writer or sender if his name and address can be ascertained, but may otherwise be destroyed forthwith. As regards opened letters and packets containing valuable or saleable enclosures, a list and memorandum of the contents are kept, and a notice is sent to the person to whom the letter or packet is addressed if he be known, or otherwise to the writer or sender thereof if he be known. Upon application within three months of the date of such notice the letter or packet may be claimed by the addressee, or, failing him, by the writer or sender. If unclaimed within three months, the letter and contents may be destroyed or sold, and the proceeds paid into the consolidated revenue fund. The following table shews the total number of letters, postcards, and packets dealt with by the Dead Letter Offices in the Commonwealth during the year 1912, together with the number of inland, interstate, and international letters either returned to writers, delivered, etc., destroyed, or returned as unclaimed :---

TRANSACTIONS OF DEAD LETTER OFFICES IN THE COMMONWEALTH, 1912.

	1						
Particulars.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	C'wlth.

		***************			1					· · · · · ·	
Returned to wr Destroyed in ac Returned to oth unclaimed	corda	nce witl	Act	 as	399 105 121	643 68 73	158 17 48	88 22 28	131 14 45	52 6 15	1,471 232 330
Total					625	784	223	138	190	73	2,033

LETTERS (,000 OMITTED).

POSTCARDS (,000 OMITTED).

Returned to wr Destroyed in a Returned to ot unclaimed	corda	nce wit]	h Act	 3 8.5 	19 31 9	12 9 9	9 3 3	22 3 2	35 3 4	22 1 1	119 50 28
Total					59	30	15	27	42	24	197

PACKETS (,000 OMITTED).

Returned to writers, delivered, etc Destroyed to accordance with Act Returned in other States or Countries as unclaimed	44	56 521 32	147 21 34	29 42	57 6 40	14 15	695 634 149
Total	440	609	202	95	103	29	1,478
Grand Total (letters, postcards, & packets)	1,124	1,423	440	260	335	126	3,708

17. Post Offices and Receiving Offices and Employees.—The following tables shew, as far as returns are available, the numbers of post and receiving offices and the corresponding numbers of employees in each State and in the Commonwealth at the end of the year 1901, and from 1908 to 1912 inclusive :—

	19	01.	190	08.	190	09.	.19	10.	19	11.	191	12.
State.	Post Offices.	Receiving Offices.	Post Offices.	Receiving Offices.	Post Offices.	Roceiving Offices.	Post Offices.	Receiving Offices.	Post Offices.	Receiving Offices.	Post Offices.	Receiving Offices.
New South Wales Victoria Queensland* South Australia Western Australia Tasmaniat	. 1,637 . 411 . 699 . 187 . 976	524 18 823 28 	1,842 1,633 499 686 320 378	526 713 896 29 72 36	$1,884 \\ 1,642 \\ 522 \\ 631 \\ 331 \\ 377$	513 728 856 92 82 40	1,911 1,655 558 648 343 391	526 765 822 90 87 38	$1,948 \\ 1,720 \\ 576 \\ 662 \\ 372 \\ 386$	542 824 786 84 107 47	2,000 1,730 593 668 390 391	559 844 770 95 130 55
Commonwealth	. 4,994	1,393	5,358	2,272	5,387	2,311	5,506	2,328	5,664	2,390	5,772	2,453

NUMBER OF POST OFFICES AND RECEIVING OFFICES, 1901 and 1908-12.

* For the year 1901 the number of receiving offices is included in post offices in the official returns, and separate figures here given are estimated. + The return for 1901 includes both post offices and receiving offices.

NUMBER	0F	EMPLOYEES	AND	NUMBER	0F	MAIL	CONTRACTORS.	1901 and 1908-12.

	19	01.	190	8.	190	9.	191	0.	191	1.	191	2.
State.	Employees.	Mail Contractors.	Employees.	Mail Contractors.	Employees.	Mail Contractors.	Employees.	Mail Contractors.	Employees.	Mail Contractors.	Employees.	Mail Contractors.
Victoria Queensland [*] South Australia [†] Western Australia Termenia [†]	5,636 3,962 2,616 1,945 1,303 865	890 	7,343 5,989 3,073 1,871 1,670 843	1,305 776 550 237 206 177	7,469 6,285 3,146 1,896 1,736 874	1,553 804 589 259 234 186	8,622 7,043 3,247 1,905 1,894 969	$1,602 \\ 848 \\ 720 \\ 268 \\ 233 \\ 189 $	10,844 8,533 4,455 2,298 2,621 1,178	$1,733 \\ 866 \\ 747 \\ 361 \\ 251 \\ 260 \\$		1,798 1,060 768 364 251 217
Commonwealth	16,327	2,014	20,789	3,251	21,406	3,625	23,680	3,860	29,929	4,218	29,914	4,458

 $^{\circ}$ Country postmasters and receiving officers included in employees. † Non-official postmasters are included in employees. \ddagger The return for 1901 includes all persons in the pay of the Postal Department.

18. Postal Routes.—The following table shews the length of postal routes and the number of miles travelled by mail conveyances during the year 1912:—

POSTAL ROUTES, 1912.

Particula	rs.	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tasmania.	C'wealth.
			N	AILES OF	ROUTE.			
Railway Water Other		3,786 2,768 38,870	$ \begin{array}{r} 3,481 \\ 57 \\ 11,920 \end{array} $	4,521 2,267 29,988	2,225 9,179 8,954	2,150 3,991 9,410	$ \begin{array}{c c} 679 \\ 911 \\ 2,157 \end{array} $	$16,842 \\ 19,173 \\ 101,299$
Total		45,424	15,458	36,776	20,358	15,551	3,747	137,314

Particula	rs.	N.S.W. Victor		Q'land.	S. Aust.	W. Aust.	Tasmania.	C'wealth.
	N	IILES TR	AVELLED	BY MAIL	CONVEYA	NCES (,00	0 omitted.)	
Railway Water Other	 	5,493 1,156 9,741	4,378 22 3,897	4,033 180 4,150	$1,781 \\ 297 \\ 1,626$	1,420 155 826	835 210 897	17,940 2,020 21,137
Total		16,390	8,297	8,363	3,704	2,401	1,942	41,097

POSTAL ROUTES, 1912-Continued.

19. Gross Revenue of Postal Department.—The following table shews the gross revenue of the Postal Department for the years ended 30th June, 1901 and 1909 to 1913 inclusive, under three heads, viz., the Postal, the Telegraph, and the Telephone branches. In the Postal branch is included the revenue derived from money-order commissions, poundage on postal notes, private boxes and bags, and miscellaneous sources. The introduction of penny postage throughout the Commonwealth is responsible for an estimated loss to the Department of approximately £441,000 for the year 1912-13.

GROSS REVENUE OF POSTAL DEPARTMENT, 1901 and 1909-13
--

Үеан	r ended 3	0th June.		Postal Branch.	Telegraph Branch.	Telephone Branch.	Total.
				£	£	£	£
1901*				516,181	224,484	;	740,665
1909				2,325,326	642,548	441,551	3,409,425
1910				2,541,080	681,038	509,623	3,731,741
1911				2,646,730	740,428	518,857	3,906,015
1912			}	2,382,967	781,101	752,531	3,916,599
1913				2,547,407	817,498	860,011	4,224,916

• Period from 1st March to 30th June, 1901. † Including telephone revenue. ‡ Included in telegraph revenue.

The following table gives an analysis of the gross earnings of the Postal Departmentin each State and in the Commonwealth during the year ended 30th June, 1913:—

Particulars.		N.S.W.	Vic.	Q'land.	S. Aust.	W. Aust.	Tas.	C'wlth.
Postage Telegraphs Telephones Money order commission Poundage on postal notes Private boxes and bags Miscellaneous	 }	£ 895,236 277,296 344,257 51,984 9,681 49,723	£ 633,906 158,677 243,305 31,022 4,692 36,247	£ 304,215 146,S04 111,199 16,917 5,465 17,345	£ 185,499 119,044 71,953 8,938 2,602 17,153	£ 146,328 89,013 63,248 15,380 2,103 13,136	£ 88,035 26,664 26,049 5,385 1,074 5,341	£ 2,253,219 817,498 860,011 129,626 7 138, 5
Total		1,628,177	1,107,849	601,945	405,189	329,208	152,548	4,224,9

ANALYSIS OF GROSS REVENUE OF POSTAL DEPARTMENT, 1912-13.

20. Expenditure in respect of the Postal Departments.—The subjoined table shew the total expenditure in respect of the Postal Department in the Commonwealth for each of the years ended 30th June, 1903 and 1908 to 1913 inclusive. The figures given include certain items of expenditure, such as rent, repairs and maintenance of buildings, fittings and furniture, sanitation, water supply, new buildings and additions, which are under the control of the Department of Home Affairs, and interest on transferred properties.

TOTAL EXPENDITURE IN RESPECT OF POSTAL DEPARTMENT, 1902-3 and 1908-13.

Year.	1902-3.	1907-8.	1908-9. 1909-10.	1910-11.	1911-12.	1912-13.
Expenditure £	2,568,846	3,345,841	3,611,678 3,786,756	4,343,231	5,345,803	6,284,053

The following table shews the distribution of expenditure on various items in each State during the year ended 30th June, 1913 :--

Particulars.	Central Office.	N.S.W.	Vic.	Q'land.	S. Aust.	W. Aust.	Tas.	C'wlth
	£	£	£	£	£	£	£	£
Salaries and Contingencies-	-		1		l,			
Salaries	15.095	830,056	550,236	260,418	188,043	201,921	70,776	2,116,545
Conveyance of mails		307.412	141.295	172,483	77.366	74.746	42,196	815,498
Contingencies	5,069	439,790	317,272	197,642	89,497	122,765	48,510	1,220,545
Cables	17,500							17,500
Ocean mails	170.000							170,000
Miscellaneous	1.488	4.126	2.835	1.838	1.613	3,303	242	15,445
Pensions & Retiring Alwces		18.563	17,860	2,710		3,720		42,853
Rent. Repairs, Maintenance		36.501	21,549	10.131	6.162		2,923	86,436
Supervision of Works		3,818		1.280	960	2,705	281	9.044
Proport'n of Audit Office exs.		1,144	945	447	298		130	3,183
Unforeseen expenditure		296	257	212			25	862
New Works-								
Telegraph and Telephone	371	513.894	341.893	168.823	80.828	120,505	22.682	1.248.996
New Buildings, etc		65,146	26,528	11,952	11,625	27,808	1,978	145.037
Interest on transferred pro-		1					-1	
perties		105,200	60.450	41.637	37.826	30.315	9,671	285.099
Purchase of Sites*	106.276							106,276
Officers' Compensationt	734							734
					1			1
						·		
Total	318,215	2,325,946	1,481,120	869,573	494,252	595,533	199,414	6,284,053

DISTRIBUTION OF EXPENDITURE OF POSTAL DEPARTMENTS, 1912-13.

* Particulars of apportionment to each State not yet available. † Not allocated to States.

21. First Complete Balance Sheet of the Postmaster-General's Department.—The first complete balance sheet and profit and loss account of the Postmaster-General's Department, and what is claimed to be the first complete balance sheet of any Postal Department in the English speaking world, was presented in November, 1913, for the year ending 30th June, 1913. Summarised, the financial results of the working of the Department are shewn to be as follows :-- Total earnings, £4,243,292; total working expenses, £4,263,373, or a deficit of £20,081. To this deficit must be added the interest (31 per cent.) on capital, viz., £376,409, and pensions and retiring allowances, £10,612, making a total deficit of £407,102. The Postal branch is the only one to shew a profit, viz., £23,152, losses occurring in the other branches as follows:-Telephone, £221,757; telegraph, £164,108; wireless telegraphy, £11,599. These figures do not agree with those given in the two preceding paragraphs under the heads of "revenue" and "expenditure," but it must be borne in mind that "earnings" and "working expenses" refer to the actual amount earned in the service of the public, and the cost incurred in such earnings, and are not to be confused with "revenue" and "expenditure," the latter terms including many items (e.g., interest on transferred properties, pensions, etc.) which cannot strictly be regarded as "earnings" or "working expenses."

22. Royal Commission on Postal Services.—In 1908 a Royal Commission was appointed to report on the Postal, Telegraphic, and Telephonic Services of the Commonwealth. An account of the work done by the Commission will be found in previous issues of the Year Book. (See Year Book No. 6, p. 766.)

TELEGRAPHS.

§ 2, Telegraphs.

1. First Lines Constructed.—The electric telegraph was first introduced into Australia for use by the public in the year 1854, when a line from Melbourne to Williamstown was opened. The first line in South Australia, from Adelaide to Port Adelaide, was opened in 1856, while the first line in New South Wales was brought into operation in 1858, when the line from Sydney to Liverpool, twenty-two miles in length, was opened. In Tasmania the first telegraphic line was completed in 1857, while in the following year communication was established between Sydney, Melbourne, and Adelaide. The first line to be constructed in Queensland was that between Brisbane and Rockhampton, a distance of 396 miles, which was opened in 1864. In Western Australia the first telegraph constructed was from Perth to Fremantle, a distance of twelve miles, which was brought into use in 1869, and in the same year the cable joining Tasmania with the continent of Australia was completed.

2. Development of Services .- During the period from 1871 to 1881 great progress was made throughout Australia in the way of telegraphic construction, over 14,000 miles of line, exclusive of railway telegraph lines, being opened for use during the period mentioned, making the total length of the line open at the end of the year 1881, 25,470 At the present time the systems of telegraph lines throughout Australia miles. are well developed. The longest line extends from Thursday Island, in Torres Strait, by submarine cable to Paterson, on the mainland of Cape York Peninsula; from Paterson the line runs in a southerly direction as far as Brisbane, where it joins the main interstate line to Sydney, Melbourne, and Adelaide; from Adelaide it runs to Port Augusta, then on to Port Lincoln, on Eyre's Peninsula, and thence to Eucla, on the Western Australia boundary; from Eucla the line extends along the coast of the Great Australian Bight to Albany, and thence it runs adjacent to the west coast of Western Australia as far as Onslow, via Perth, Geraldton, and Carnarvon. From Onslow connection extends to Broome, in Roebuck Bay, from which place communication is made to Singapore by the Eastern Extension Company's cable. From Roebuck Bay the line crosses the Kimberley district in an easterly direction, and then runs north as far as the terminus at Wyndham. In Queensland a line runs to Burketown, near the coast of the Gulf of Carpentaria, via Normanton; another line extends to Cloncurry and Urandangi, in the extreme west of the State. Branch lines extend to all important coastal and inland towns, while considerable networks of lines converge from the country districts From Adelaide the transcontinental line runs towards the centres of population. in a northerly direction to Darwin, from which place communication is provided with Europe by submarine cable by way of Batavia, Singapore, and Madras. In Western Australia a line runs from Eucla to the Coolgardie goldfields via Balladonia and Dundas. and from Coolgardie communication is provided with Perth and with Sir Samuel, in the -East Murchison district.

3. Number of Telegraph Offices and Length of Lines and Wire Open.—The following table shews the number of telegraph offices and the length of telegraphic lines and of telegraph wire, exclusive of railway telegraphs, available for use in the Common-wealth at the end of the year 1901, and from 1908 to 1912 inclusive:—

NUMBER OF TELEGRAPH	OFFICES,	LENGTH	OF LINE	AND	WIRE,	AVAILABLE	FOR
	USE,	1901 and	1908-12.				

Particulars.			1901.	1908.	1909.	1910.	1911.	1912.
No. of Offices Length of Line ,, Wire	 	No. miles* ,, †	_,	3,445 43,455 90,646	3,597 43,849 92,909	3,883 43,657 96,825	4,041 44,013 97,053	4,180 47,923 101,218

* Including telephone and railway telegraph lines in New South Wales, up to and including 1908, and including railway telegraph lines in South Australia up to and including 1905. † Including telephone and railway telegraph wires in New South Wales up to and including 1906, and including railway telegraph wires in South Australia up to and including 1905.

TELEGRAPHS.

The following table gives corresponding particulars for each State for the year 1912. The figures are exclusive of railway telegraphs :—

NUMBER OF TELEGRAPH OFFICES, LENGTH OF LINE AND WIRE IN EACH STATE, 1912.

Particulars.	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	C'wlth.
No. of Offices Length of Line r ,, Wire	No. $1,384$ niles $18,348\frac{1}{2}$,, $32,042$	$1,0714,127\frac{1}{2}13,493\frac{1}{2}$			7,2981		4,180 47,923 101,218

4. Revenue and Expenditure.—Particulars as to the revenue from the telegraph systems for the years 1901 and 1909-13 are given on page 679, while particulars as to the expenditure on telegraph works for the year 1910-11 are given on page 680.

5. Number of Telegrams Despatched.—The following table shews the total number of telegrams despatched in the Commonwealth in 1901 and in each of the years 1908 to 1912 inclusive:—

NUMBER OF TELEGRAMS DESPATCHED (,000 OMITTED), 1901 and 1908-12.

Year	 		 1901.	1908,	1909.	1910.	1911.	1912.
Number*	 	•	 8,003	11,324	11,345	12,238	12,821	13,343

* Including interstate cablegrams.

The following table shews the number of telegrams despatched in each State in 1912 for delivery in that State, and the number despatched in each State for delivery in other States, and also the total number of telegrams—exclusive of cablegrams despatched in each State :—

State, etc	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	C'wealth.
Inland (counted once) Interstate [*]	3,632 974	1,994 882	1,865 502	92 <u>4</u> 391	1,372 342	317 148	10,104 3,239
Total	4,606	2,876	2,367	1,315	1,714	465	13,343

NUMBER OF TELEGRAMS DESPATCHED IN EACH STATE, 1912 (,000 OMITTED).

* Including interstate cablegrams.

6. Rates for Transmission of Telegrams.—The present rates for the transmission of telegrams within the Commonwealth were fixed by section 7 of the Post and Telegraph Rates Act 1902, and came into force on the 1st November, 1902. Under this Act charges are made for telegrams according to whether they are "ordinary" or "press" telegrams. "Press" telegrams are defined to mean those the text of which consists of political, commercial, etc., information, and of news intended for publication in a newspaper. The telegram must be sent by an authorised correspondent, and must be addressed to a registered newspaper or recognised news agency. The subjoined tables shew the scales of charges :—

TELEGRAPHS.

Particulars.	Town and Suburban, within Prescribed Limits, or within 15 Miles from the Sending Station.	withi State, Town	Places n the except n and rban.	Interstate.		
Including address and signature—		s. d.	s.	d.	s.	đ.
Not exceeding 16 words		06	0	9	1	0
Each additional word	•••	0 1	0	1	0	1
		1				

SCALE OF CHARGES FOR ORDINARY TELEGRAMS, 1913.

Double the foregoing rates are imposed for the transmission of telegrams on Sunday, Christmas Day, and Good Friday, and between the hours of 8 p.m. and 9 a.m., and for telegrams sent on "urgent" forms.

Particulars.				bin State.	Inter	state.	other Co wealth Pr as ma	Executive, ental, and ommon- occeedings
Not exceeding 25 words From 26 to 50 words From 51 to 100 words Every additional 50 words	···· ····	····	8. 0 0 1 0	d. 6 9 6 6	s. 1 1 3 1	d. 0' 6 0 0		d.
Within	the Con	monwe	alth.					
Not exceeding 25 words From 26 to 100 words Every additional 50 words	 	 		••••	 	 	1	0 6 6

SCALE OF CHARGES FOR PRESS TELEGRAMS, 1913.

7. Letter-telegrams.—Approval has been given by the Postal Department for the establishment of a system of letter telegrams, in which a minimum charge of 1s. up to 40 words, and $\frac{1}{2}$ d. per additional word, has been paid. These will be accepted on the condition that they be handed in at offices (at present confined to the cities and larger towns) between the hours of 7 p.m and midnight. The letter-telegrams will be forwarded during the night by telegraph to the office of destination and will be delivered as ordinary letters by the first letter delivery, or will be despatched by mail to the address in the ordinary way.

8. Wireless Telegraphy.—Under the Wireless Telegraphy Act 1905 the Postmaster-General is given the exclusive privilege of establishing and using stations and appliances for receiving and transmitting messages by wireless telegraphy within Australia. While he is empowered to grant licenses to establish and use stations and appliances for wireless telegraphy, the only licenses so far issued have been for experimental work. The Act does not apply to ships belonging to the King's Navy. Viewing the insular position of Australia, it was evident that, for an effective system of radio-telegraphic communication to be given, not only must the service offered be continuous, but the distances separating the stations must to a great extent be governed by the normal working range of the vessels with which communication would have to be established. With this object in view, the Commonwealth Government have constructed and erected

nineteen stations at or near the following localities :--Port Moresby, Thursday Island, Cooktown, Townsville, Rockhampton, Brisbane, Sydney, Flinders Island, Melbourne, Hobart, Mount Gambier, Adelaide, Esperance, Perth, Geraldton, Broome, Roeburne, Wyndham, and Darwin. To these must be added the station installed at Marquarie Island, used chiefly for meteorological purposes. It is intended eventually to increase the number of stations to thirty-two. To complete the external scheme of radiotelegraphic communication, and so form the Australian unit of the Imperial scheme, high-power stations were essential. The stations at Sydney and Perth are of this nature, the former city being capable of communication with New Zealand and the radio-telegraphic stations in the Pacific, and the latter with Cocos Island. A third highpower station will, in the near future, be erected at Darwin, and will operate with Singapore and the Islands of the Pacific.

All the other stations are of a lower power, and constitute the internal scheme of inter and ship-to-shore communication. The working range by day—and under unfavourable conditions—of the low-power stations is 400 miles; that of the high-power stations being 1250 miles, though the proposed installation at Darwin will have a day range of over 2000 miles. Under more favourable conditions, however, messages can be transmitted over much greater distances, extending in the case of low-power stations to over 1500 miles.

The ordinary ship-to-shore communication rates for ships registered by the Commonwealth are 5d. per word, allocated as follows :--3d. for land station and 2d. for ship station charge, while for vessels registered by other administrations the rates are 10d. per word, allocated as follows :--6d. for land station, and 4d. for the ship station charge. In all cases must be added the inland forwarding charge of 1d. per word. Between Port Moresby and Thursday Island the rate is 2d. per word (plus the inland forwarding rate), which rate is also charged between the mainland and Flinders Island or Macquarie Island, no forwarding charge being made at these two stations.

In December, 1909, a conference of representatives of the Commonwealth, New Zealand, the High Commissioner for the Western Pacific, Fiji, the Admiralty, and the Pacific Cable Board was convened at Melbourne to report upon the establishment of wireless telegraphy in the Pacific. The chief recommendations of this Conference were :--(a) That high-power stations be established at Sydney, Doubtless Bay (New Zealand), Suva (Fiji), and Ocean Island, and (b) that medium-power stations be established at Tulagi (Solomon Islands), and Vila (New Hebrides). The total cost of construction of the scheme covered by these recommendations was £42,000, while the total annual cost was estimated at £13,820 for a continuous service, and £9970 for a restricted service. It was proposed to apportion the cost between Great Britain, New Zealand, Fiji, and Australia. These recommendations were adopted by the Commonwealth Government, but the British Government would not agree to the erection of high-power stations at Suva and Ocean Island. Up to the present no further concerted action has taken place, but radio-telegraphic stations have been erected at Suva, Vila, and Tulagi, under the control of the High Commissioner of the Pacific, while the New Zealand Government has erected high-power stations at Awanui (Auckland), and Awarua (Bluff), and low power stations at Auckland, Chatham Island and Wellington, and is also proceeding with the construction and erection of stations at Gisborne, New Plymouth, and Christchurch.

§ 3. Submarine Cables.

1. First Cable Communication with the Old World.—In previous issues of the Year Book (No. 6, p. 770) will be found a detailed account dealing with the connection of Australia with the old world by means of submarine cables.

2. The Tasmania - Victoria Cables. — A submarine cable joining Tasmania to the continent of Áustralia was opened for use in 1869, the total length being 170 miles. The line was owned by the Eastern Extension Telegraph Company, and was subsidised by the Tasmanian Government until the year 1909. On the 28th February, 1908, the Postmaster-General entered into an agreement with Messrs. Siemens Brothers and Company Ltd., of London, for the manufacture and laying of two submarine cables between Tasmania and Victoria. The new cables were taken over on the 24th March, 1909, and opened to the public on the 1st May, 1909, the day following the expiration of the agreement with the Eastern Extension Company. Their aggregate length is approximately 350 nautical miles of main cable, and 20 nautical miles each of intermediate and shore-end cable, making a total of 390 nautical miles. The contract price was $\pounds 52,447$.

3. The Eastern Extension Company's Cables.-In addition to the first Victoria-Tasmania cable and the original cable from Darwin (see Year Book No. 6, p. 770), the Eastern Extension Company has constructed several other cables connecting with various places in the Commonwealth. (a) In 1879 the original cable via Banjoewangie was duplicated, the States of New South Wales, Victoria, South Australia, Western Australia and Tasmania having agreed to pay the above company a subsidy of £32,400 per annum for a period of twenty years, the amount to be divided between the States on a population basis. (b) In 1881 a cable was constructed connecting Broome, in Roebuck Bay, W.A., with Banjoewangie; from Broome there is direct telegraphic communication with Perth, from which place communication is made with the Eastern States by the interstate line via Albany, Eucla, and Port Augusta. (c) In July, 1899, the company offered to lay a cable direct to Great Britain via the Cape of Good Hope, and also offered reductions in the rates charged, if the States would agree to certain conditions giving the company the right of direct dealing with the public. The States of South Australia. Western Australia and Tasmania accepted the terms offered, and New South Wales entered into the agreement in January, 1901. The cable was opened via Fremantle and Durban in October, 1901. (d) Another submarine cable from Fremantle to Adelaide forms an alternative line of communication between the eastern States and Western Australia. (e) There is an alternative route, partly belonging to the Eastern Extension Company and connecting the Port Darwin-Singapore cable with London, via Hong Kong, Shanghai, Possiet Bay (Pacific Russia), Libau (Russian Baltic), and Newbiggin (England). (f) In 1909 a cable was laid from Java to Cocos Island, thus affording another route from Australia to South Africa, whilst in April, 1911, a radio-telegraphic station was opened at Cocos Island, thus strengthening the line of communication between Australia and the East.

4. The Pacific Cable.-In July, 1898, a conference of representatives of Great Britain, Canada, New South Wales, Victoria, Queensland, South Australia and New Zealand was held for the purpose of considering a project for a cable to be laid across the Pacific Ocean, touching only British territory on its way from Australia to Canada, thus providing an "All Red" route, as it is termed, for a cable system between England and Australia. In the following year it was agreed at a meeting held by representatives of the countries interested that the cable should be laid and that Great Britain and Canada should each pay five-eighteenths of the cost, and the States of New South Wales, Victoria, Queensland, and the Dominion of New Zealand should each pay The construction and management of the cable were placed under the one-ninth. control of a Board composed of seven members-two each from Great Britain, Canada, and Australia, and one from New Zealand-called the Pacific Cable Board. The Australian shore-end of the cable was landed at Southport, Queensland, in March, 1902, and the cable was completed on the 31st October, 1902, and opened for traffic on the 7th December of the same year. There are cable-stations at Norfolk Island, Fiji, and Fanning Island, and a branch cable runs from Norfolk Island

to New Zealand. In 1910 the Board leased a wire from Bamfield, British Columbia, to Montreal, thus extending the Pacific cable system from Queensland to Montreal. The traffic is then carried across the Atlantic to the United Kingdom by the cables of the Anglo-American and Commercial Companies. The following table shews particulars of the revenue, expenditure, total loss, and the proportion of the loss payable by the Commonwealth for each financial year since the opening of the cable:—

Year end 31st Ma		Revenue.	Expenditure (in- cluding Annuities and Renewal Fund).	Loss.	Commonwealth Proportion of Loss.
		£	£	£	£
1903				90,518	30,514
1904]	80,118	167,869	87,751	29,250
1905		87,446	163,296	75,850	25,283
1906		91,952	164,508	72,556	24,185
1907		113,516	167,439	53,923	18,307
1908		110,160	172,523	62,363	20,787
1909		113,093	173,981	60,888	20,295
1910		111.724	171,312	59,588	19,862
1911		138,678	186,888	48,210	16,071
1912		159,150	199,649	40,499	13,500
1913		167,901	200,171	32,270	10,757

REVENUE, EXPENDITURE, AND LOSS ON WORKING OF PACIFIC CABLE, 1903 to 1913.

* To 30th June in each year.

5. New Zealand Cables.—A submarine cable joining New Zealand to the Australian Continent was laid in 1876. The line is 1191 miles in length. The Australian shoreend of the cable is at Botany Bay, while the New Zealand terminus is at Wakapuaka, near Nelson, in the Middle Island, from which place another cable, 109 miles in length, is laid to Wanganui, in the North Island. For a period of ten years after its opening the cable was subsidised by the New South Wales and New Zealand Governments, the total contributions amounting to £10,000 a year. The branch from Norfolk Island to New Zealand of the Pacific cable was opened on the 23rd April, 1902. The length of this cable is 597 miles, the New Zealand terminus being at Doubless Bay in the north of the North Island. During 1911 a scheme to lay a second cable between New Zealand and Australia (Auckland to Sydney) was adopted by the various Governments concerned, and the laying of the new cable was completed on the 24th December, 1912, the cable being opened for traffic on the 31st December, 1912.

6. The New Caledonian Cable.—In April, 1892, a French company, known as the Compagnie Française des Cables Télégraphiques, entered into an agreement with the French, the New South Wales, and the Queensland Governments to lay down a submarine cable between New Caledonia and Queensland in return for guarantees by the French Government to the extent of £8000, and by the Governments of New South Wales and Queensland to the amount of £2000 each annually for a period of thirty years. The cable was opened for use in October, 1893, the Australian shore-end being at Bundaberg. The guarantees of the Governments of New South Wales and Queensland have now been transferred to the Commonwealth Government.

7. Number of Cablegrams Received and Despatched.—The subjoined table shews the number of cablegrams received and despatched in the Commonwealth from 1910 to 1912 :—

Particulars.	Cable	grams Re	ceived.	Cablegr	ams Desp	atched.	Total Cablegrams Received and Despatched.		
Particulars.	1910.	1911.	1912.	1910.	1911.	1912.	1910.	1912.	
Number	241,723	256,912	288,678	154,666	271,540	297,806	496,389	528,452	586,484

CABLEGRAMS RECEIVED AND DESPATCHED, COMMONWEALTH, 1910-12.

The following table shews the total number of cablegrams received and despatched in each State during the year 1912. The figures given are exclusive of interstate cablegrams, which are classed as interstate telegrams (see § 2 hereof) :—

NUMBER OF CABLEGRAMS RECEIVED AND DESPATCHED IN EACH STATE, 1912.

Particulars.	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.*	C'wealth.
Number received ,, despatched	146,586 146,049	80,709 92,750	11,916 14,457	19,843 18,375	14,630 19,440	5,994 6,735	288,678 297,806
Total	292,635	182,459	26,373	38,218	34,070	12,729	586,484

* Exclusive of interstate cablegrams, which are included with interstate telegrams (see § 2 ante).

8. Lengths of Cable Routes.—The following table gives the lengths of various cable routes :—

LENGTHS OF CABLE ROUTES.

Via Roebuck Bay.	Via Da	arwin.	Via Sor	uth Africa.	
Miles. Perth to Roebuck Bay 1,485 Roebuck Bay to Banice- wangie 970 Banjoewangie to London 9,841 Total 12,296	Adelaide to Da Darwin to Ba gie Banjoewangie t Total	njoewan- 1,150	itius Durban De Town Madeira nzance ondon	1,786 800 5,715 1,341	
Via Vancouver.	· · · · · · · · · · · · · · · · · · ·		Via Russia.		
Suva to Fanning Island Fanning Island to Bamfield (Can Across Canada Canada to Ireland	$\dots \dots 1,129$ $\dots 2,351$	Sydney to Darw Darwin to Hon Hong Kong to F Possiet Bay to O Libau to Newbi Total	g Kong Possiet Bay Libau		2,647

9. Cable Rates.—In 1872 the cable rate to England was nine guineas for twenty words, but when word rates were brought into general use in 1875, the rate between Great Britain and Australia was fixed at ten shillings and sixpence, subsequently altered to ten shillings and eightpence. In 1886 the Eastern Extension Telegraph Company reduced the rate to nine shillings and fourpence a word for ordinary messages, to seven shillings and a penny for Government messages, and to two shillings and eightpence a word for press messages. At a conference of the postal and telegraphic authorities held

in March, 1891, the proposal to reduce the rates to four shillings a word for ordinary messages, three shillings and eightpence for Government, and one shilling and tempence for press messages was agreed to, the States of New South Wales, Victoria, South Australia, Western Australia, and Tasmania undertaking to make good half the loss which the Eastern Company might suffer through such reductions. The States guaranteed to the company one-half of the amount of receipts short of the sum of £237,736—the amount received by the company in 1889 in respect of cable charges—the other half to be borne by the company. The Government of South Australia was also guaranteed by the other contracting States against any loss to the revenue which the lower cable rates might cause in the working of the overland lines. Queensland subsequently joined the other States in these guarantees. In 1893, however, owing to the heavy losses incurred, the rates for ordinary messages were increased to four shillings and ninepence per word, and at the same time New Zealand joined the guarantees to the company and to South. Australia.

(i.) Present Rates to Great Britain. On the acceptance by three of the States of the terms offered by the Eastern Extension Telegraph Company for the construction of a cable via South Africa the rate for ordinary messages was reduced in May, 1900, to four shillings a word. It was further reduced to three shillings and sixpence in January, 1901, and to three shillings in January, 1902, at which amount the standard rate by all routes for cablegrams to Great Britain has since remained. The scale of reductions is governed by a revenue standard, and when the latter averages £330,000 per annum a further reduction to two shillings and sixpence will be made. In September, 1912, the "through" charge for press cables was reduced from ninepence to sevenpence-halfpenny per word.

(ii.) Deferred Cablegrams. With a view to affording additional cable facilities and to keeping the Pacific cable fully occupied during the whole twenty-four hours, proposals. were made by the Postmaster-General's Department for the adoption of a system of deferred cablegrams, i.e., for cablegrams to be delivered after a lapse of twenty-four hours at reduced rates of one shilling and sixpence per word for cablegrams in code, and one shilling per word for cablegrams in plain language. A meeting of representatives of the Administrations and companies concerned was held in London in November, 1910, and the new rates came into force on the 1st January, 1912. Messages can only be transmitted after non-urgent private cablegrams and press cablegrams. Those which have not reached their destination within a period of twenty-four hours from the time of handing in are transmitted in turn with cablegrams charged full rate. They may be sent via the Pacific or Eastern routes to all countries to which the ordinary rate exceeds tenpence per word. On the 15th December, 1911, a system of deferred press cablegrams. between Vancouver and Australia was instituted. The rate charged is one penny threefarthings per word, and the conditions of despatch are the same as those for private deferred cablegrams.

(iii.) Week-End Cable Letters. Since the 3rd January, 1913, week-end cable letters may be exchanged between the United Kingdom and Australia via Pacific and Eastern Extension Company's lines on the following conditions, viz.:—Week-end cable letters lodged or received at Pacific Cable offices at Sydney or Southport and Eastern Extension Cable Company's offices at Adelaide or Perth up to midnight on Saturday for the United Kingdom will be transmitted between midnight on Saturday and Monday morning, other traffic being given preference. Week-end cable letters may also be lodged at any post office for transmission to those cable offices by post or, if so desired, by telegraph, provided in the latter case that a special rate as shewn hereunder be paid, in addition to cable charge. On arrival in the United Kingdom such cable letters will be delivered by post unless the senders desire them to be delivered by telegraph, in which case local rates as shewn hereunder must be paid in addition to cable charge. Week-end cable letters shall be written in plain language and shall be subject to the same rules and regulations as deferred ordinary telegrams, except that those which are to be delivered by post may not be addressed to a code address. Week-end cable letters received in Australia will be posted at the cable office so as to reach the addressee not earlier than 8 a.m. on Tuesday, unless arrangements have been made by the senders for them to be telegraphed to addressee for delivery on Tuesday morning. The charge for week-end cable letters was originally ninepence per word, subject to a minimum charge of eighteen shillings per telegram when inland wires are not used in Australia or United Kingdom. The present minimum charge is fifteen shillings for twenty words. The additional charge for telegraphing such week-end cable letters shall be the Commonwealth inland rates in Australia and one halfpenny per word in the United Kingdom. Week-end cable letters shall be free of postage in the same way as ordinary telegrams, provided they are enclosed in envelopes plainly endorsed "Week-end cable letters."

(iv.) Rates to New Zealand. As a result of the completion of the New Zealand branch of the Pacific cable in 1902, the rates charged for cablegrams between Australia. and New Zealand, except to and from Tasmania, were uniformly reduced to fourpencehalfpenny per word. Between New Zealand and Tasmania the charge was fixed at fivepence-halfpenny a word, but it has since been reduced to fourpence-halfpenny. The charge for ordinary cablegrams from New Zealand to Great Britain was reduced from the 1st June, 1902, from five shillings and twopence to three shillings and fourpence a word, and has since been further reduced to three shillings a word.

10. Subsidised Press Cable Service.—In October, 1909, a Select Committee of the Commonwealth Senate was appointed to report upon the question of the supply, conditions of sale, and distribution, which control the Press Cable Service within and from outside the Commonwealth. A majority report of this Committee was issued in December, 1909, and recommended (a) the completion of an "All Red" cable route via Canada, (b) the conditional subsidisation of a press cable association, (c) the utilisation of the High Commissioner's office for the dissemination in Australia of Empire news, and (d) the amendment of the Copyright Act in regard to cables.

In accordance with the recommendations of this Committee the Commonwealth has granted a subsidy of £6000, extending over a period of three years, to the Independent Press Cable Service, on the conditions that at least 6000 cable words are supplied each week, to be sent via Pacific, and that any newspaper proprietary in the Commonwealth is permitted to become a subscriber at rates approved by the Government.

11. Cable Subsidies paid by each State.—The agreement between the State Governments and the Eastern Extension Telegraph Company expired on the 30th April, 1900. Since the year 1895 the amounts guaranteed—£237,736 to the company and £37,552 to South Australia—have been met by the receipts, and the contracting States have, therefore, not been called upon to contribute.

(i.) Total Subsidies Paid. The following table shews the total amounts paid by way of cable subsidies for the years 1907-8 to 1912-13:—

	Year.	1907-8.	1908-9.	1909-10.	1910-11.	1911-12.	1912-13.
Amount		£ 28,987	28,495	23,862	20,093	17,522	14,779

TOTAL AMOUNT OF CABLE SUBSIDIES PAID, 1907-13.

(ii.) Subsidies Paid by each State. The total amount of cable subsidies paid prior to the year 1908-9 included the subsidy paid in respect of the Tasmania-Victorian cable service.

As the agreement in connection with the Tasmanian cable expired in 1909, and as new cables have been laid by the Commonwealth Government (see page 685 *ante*), the guarantees were, in the course of the year 1910, reduced to those in connection with the New Caledonia and Pacific cables. The amount of cable subsidies paid by the Commonwealth in 1912-13 was £4022 in respect of the New Caledonian cable guarantee, and £10,757 in respect of the loss on the Pacific cable.

TELEPHONES.

§ 4. Telephones.

1. Development of Telephone Services.—The Postal Department has established telephone services in all the capital towns and in many of the important centres of population throughout the Commonwealth. Particulars as to the revenue from telephone services in each State for the years 1901 and 1909-13 are given on page 679 *ante*, while particulars of the expenditure on telephone works in each State for the year 1911-12 are given in a table on page 680.

(i.) Number of Telephone Exchanges, etc., in Commonwealth. The following table shews the number of telephone exchanges, the number of telephone connections, and the length of telephone wire, exclusive of telegraph and railway telephone wire, in the Commonwealth at the end of the year 1901 and from 1908 to 1912 inclusive :---

NUMBER OF TELEPHONE EXCHANGES AND CONNECTIONS AND LENGTH OF WIRE, 1901 and 1908-12.

Particulars.	1901.	1908.	1909.	*1910.	*1911.	1912.
Telephone Exchanges No. ,, Connections ,, Length of Wire miles	24,583		328 62,091 166,489		927 85,458 282,498	1032 95,965 334,223

* Including all places at which two or more subscribers are connected and which are now classified as "telephone exchanges." Prior to 1910 the classification in the several States was not uniform.

(ii.) Number of Telephone Exchanges, etc., in each State. The following table gives corresponding particulars for each State at the end of 1912:—

TELEPHONE EXCHANGES, CONNECTIONS, AND LENGTH OF WIRE IN EACH STATE, 1912.

Particulars.		N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	C'wlth.
Tel. Exchanges*	No.	385	264	$162 \\ 11,306 \\ 28,251$	93	65	63	1,032
,, Connections	,,	39,718	27,652		7,041	7,354	2,894	95,965
Length of Wire	miles	108,870	150,104		21,927	21,571	3,500	334,223

* See note to previous table.

2. Telephone Rates.—The charges mentioned in the table hereunder are payable for the different classes of telephone services specified therein :—

TELEPHONES.—RENTAL CHARGES, 1912-13.

	Radius of	Minimum Annual Charge—						
In Telephone Networks having a Population of—	Network with Main Exchange as Centre.	For an Exclusive Service.	For each Sub- scriber or In- strument on a Two-party Line.					
From 1 to 10,000 ,, 10,001 to 100,000 ,, 100,001 upwards	Miles. 5 10 10	£ s. d. 3 0 0 3 10 0 4 0 0	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$					

It is provided that for all effective calls originated the subscriber will be charged the following rates:—(a) For calls not exceeding 2000 half-yearly, two calls for one penny; and (b) for calls above 2000 half-yearly, three calls for one penny.

Another regulation permits persons occupying offices in the same building, or occupying the same private residence, to subscribe jointly under one exchange number (in addition to rental as for one person at the respective rates prescribed) on payment of

TELEPHONES.

£1 per annum for each additional subscriber. This fee covers the insertion of the additional subscriber's name in the telephone list. If additional instruments are required the subscribers must pay the rates prescribed for party lines.

3. Miscellaneous Particulars.—The following table gives various interesting particulars of the operation of the telephone services in each State for the year 1912:—

Р	articul	ars.			N.S.W.	Vic.	Q1d.	S.A.	W.A.	Tas.	C'wlth.
Telephone Exch Public Telephon			••• •••	No. No.	• 385 • 818	264 ⁻ 560	162 350	93 370	65 183	63 383	1,032 2,664
Extension Lines Metropolitan Country		 	 	No. No.	5 ,568 1,018	5,427 1,004	828 1,558	443 114	293 100	90 108	12,649 3,902
Total			••••	No.	6,586	6,431	2,386	557	393	198	16,551
Private Lines— Metropolitan Country		 	····	No. No.	577 516	312 218	87 161	248 102	138 59	81 31	1,443 1,087
Total				No.	1,093	530	248	350	197	112	2,530
Connections— Subscribers' Other Local			 	No. No.	38,900 818	27,092 560	10.719 587	6,866 175	7,029 325	2,769 125	93,375 2,590
Total				No.	39,718	27,652	11,306	7,041	7,354	2,894	95,965
Telephone instru Subscribers' Other Local	instru	nents		No. No.	46,666 823	33,215 560	13,070 622	9,692 198	8,837 361	3,297 138	114,777 2,702
Total		··· * .		No.	47,489	33,775	13,692	9,890	9,198	3,435	117,479
Rental received; Length of wire of Total length of w Total cost to end	penedd vire at e	and of ye	 ar ar	Miles	\$ 7,630 108,870 1,246,743	150,104	69,700 2,938 28,251 442,890	4,781 21,927	48,728 1,998 21,571 291,788	15,784 432 3,500 107,170	360,096 52,142 334,223 3,374,668

PARTICULARS OF OPERATION OF TELEPHONE SERVICES, 1912.

* See note to first table on previous page. † Comprises slot machines within telephone networks. The information furnished under this heading for 1909 (see Year Book No. 4, page 793) included public telephone stations. i.e., trunk line offices. The latter have now been omitted, as it is thought that they do not rightly come under the heading of "public telephones." ‡ For the year ended 30th June, 1912. § Not available. # Exclusive of New South Wales.

In 1912 the mileage of telephone cables (aerial and underground) was $1607\frac{1}{4}$, the length of telephone conduits in duct miles 1072.41, whilst the mileage of telephone tunnels was 12.3. The total mileage of telephone trunk lines for the Commonwealth for the same period was 45,448, of which number 12,717 were composed of single wire circuits, 13,551 metallic circuits, and 19,180 superimposed circuits.

4. Financial Position of Telephone Branch.—In 1909 an investigation into the financial position of the telephone branch of the Postmaster-General's Department was commenced, and in December of that year a report was issued dealing with the telephone accounts of the system in the State of Victoria. This report shews that during each of the years 1901 to 1908 there was a profit on the working of the system, amounting in all to £150,580; in the financial year 1908-9 there was a loss of £7789, giving a net profit up to the 30th June, 1909, of £142,791.